

All Hazard Plan

Serving: Barren, Butler, Edmonson, Hart, Logan,
Metcalfe, Simpson, & Warren Counties



June 2022

Tab 1 – Introductory Material

Board of Health Acceptance

Barren River District Board of Health Acceptance

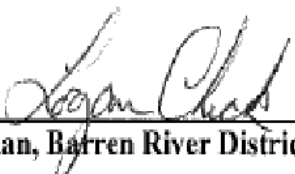
WHEREAS, KRS 39B.010(1), KRS 39B.030(3), KRS 39C.050(3), applicable Kentucky Administrative Regulations, and the Administrative Manual for Local Health Departments requires the development and maintenance of local emergency operations plan and local health department emergency operations plan which set forth the local government and health department organizational structure, policies, procedures, and guidelines for the management and coordination of all disaster and emergencies response in Kentucky counties and its cities; and

WHEREAS, the Director of the Barren River District Health Department submitted the BRDHD All Hazard Plan to the Barren River District Board of Health for official approval and adoption in accordance with the aforementioned laws, administrative regulations, and planning guidance:

NOW THEREFORE, I, Judge Logan Chick, Chairman, Barren River District Board of Health, by the virtue of the powers and authority vested in the Board by the Constitution and the laws of the Commonwealth of Kentucky do hereby order and direct the following:

1. The Barren River District Health Department Emergency Operations Plan is officially approved and adopted effective the date shown herein.
2. The conveyance of the official approval and adoption of the BRDHD Emergency Operations Plan shall remain continuously in effect from this date, or until superseded by a subsequent approved plan.

Signed this 01, 23, 2012
(Month) (Day) (Year)



Chairman, Barren River District Board of Health

Record of Changes

CHANGE	DATE	TAB	CHANGES MADE BY:
<i>Updated Tab 15: Volunteer Management Programs</i>	3/01/2022	15	J Conway
Changed Planning, Quality and Communications to PIO	5/02/2022	7	J Conway
<i>Updated all tab footers, contact information and cover pages</i>	6/01/2022	all tabs	J Conway
Updated FAN resource table	2/23/2022	7	J Conway
Update Tab 7 to reflect changes during COVID Response	5/02/2022	7	J Conway
Updated Drive-thru POD appendix	3/24/2022	10	J Conway
<i>Updated all County Tornado and Fire protocols, tab 5 Appendix A8</i>	02/23/2022	5	J Conway
Add Isolation and Quarantine plan to Tab 8 as appendix	3/24/2022	8	J Conway
<i>Updated Red Cross Contacts for Region</i>	3/01/2022	20	J Conway
Updated Tab 16	4/11/2022	16	J Conway
Added COVID and Tornado responses to significant events	6/01/2022	1	J Conway

CHANGE	DATE	TAB	CHANGES MADE BY:

Forward

The Barren River District Health Department (BRDHD) All Hazards Plan provides some standard operating guidelines, and establishes specific policies and procedures for implementation of this plan. The BRDHD All Hazard Plan applies to all staff and volunteers of BRDHD. It establishes a multi-county mission and concept of operations. Used with the documents below, the BRDHD All Hazard Plan establishes standards for preparing for and responding to a natural disaster, disease outbreak, or weapons of mass destruction event. Other laws and directives may also be used as an adjunct to this plan. If a known or suspected weapon of mass destruction or bioterrorism event occurs, all jurisdictions and agencies will operate under the National Response Plan, which provides for integrated federal, state, and local crisis and consequence management.

The BRDHD will use the National Incident Management System (NIMS) to coordinate disaster responses. NIMS is a standardized incident management system that must be used by emergency response agencies. The local Emergency Management Director helps coordinate emergency operations with the individual agencies. Under NIMS, incident management uses either a single Incident Command Structure (ICS) or a Unified Command Structure, as appropriate. Each employee and volunteer will be provided training on NIMS and ICS.

Each county government has also established a County Emergency Operations Plan (EOP) that describes the mission, scope, situation, and concept of operations for local government preparation and response. The Emergency Response Inventory Listing (ERIL) specifies, by operational function, resources available in the local jurisdiction to support response efforts. County EOP plans follow a statewide template modified to reflect county-specific vulnerabilities and resources. Every local health department within BRDHD should maintain an updated copy of their specific County EOP. The BRDHD All Hazard Plan is an expansion of the county EOP.

The BRDHD All Hazards Plan, including all updates, shall remain in effect from the date approved by the Barren River District Board of Health. The plan requires fair and equal treatment to all regardless of race, creed, color, national origin, sex, age, or handicap.

Each local county health department must maintain an updated paper copy of:

- The County EOP
- KY Public Health Practice Reference
- KY Reportable Disease Desk Reference
- BRDHD All Hazard Plan

BRDHD staff called upon to work during an event, will be compensated for their time. Non-exempt staff will be paid regular time up to 37.5 hours and overtime pay for time worked over 37.5 hours. Exempt staff will be paid regular time up to 37.5 and will accrue comp time for any hours worked over 37.5.

Updating the BRDHD All Hazard Plan

The BRDHD All Hazard Plan, shall be reviewed and updated every February for internal changes as well as assuring all current state and federal requirements are incorporated. The BRDHD District Director is ultimately responsible for assuring that the plan will be updated and disseminated to the appropriate staff. Preparedness Coordinators will make revisions to the plan and distribute the new material to supervisors for review and comments. Once supervisors approve the plan, the Preparedness Planners will be responsible for updating all copies of plans. Plans may also need to be revised / updated based on:

- After Action reports from exercises and real events
- When policies, procedures or methods are changed (internal or external changes)

The Kentucky Department of Public Health also reviews the following components of the BRDHD All Hazard Plan on an annual basis, e.g., the Strategic National Stockpile, Continuity of Operations, Respiratory Protection, and Pandemic Influenza.

Location of BRDHD All Hazard Plans

Copies of the All Hazard Plan can be found:

- Hard Copies:
- Director's office
- HR Director's office
- Regional Epidemiologist's office
- Planner's office
- Front desk
- Environmental supervisor's office
- Clinical Director's office
- District library
- Center Coordinator's office
- County Emergency Management offices
- Electronic copies:
- "I" Drive under All Hazard Plan
- Outlook folder under Local Health Dept., Response Plans
- BRDHD staff webpage
- Thumb drive in Planner's office

Notifying Staff of All Hazard Plan Locations and Disaster Preparedness Requirements

All staff are required to attend a day long New Employee Orientation, which is offered yearly. Disaster Preparedness covers the following agenda items:

- Public Health Disaster Preparedness Overview
- Expectations for employees to work during a disaster
- Building Safety
- BRDHD All Hazard Plan and locations
- Review of Incident Management Required Trainings
- ICS positions and roles
- LHD and Staff Disaster Preparedness

- Emergency Communication and Notification to include ReadyOp system.
- Training Finder Real-Time Affiliate Integrated Network (TRAIN)

Staff is also required to attend a four (4) hour Disaster Preparedness Orientation, which is offered biannually. The following topics are covered:

- Review of Incident Management Required Trainings
- ICS positions and roles
- LHD and Staff Disaster Preparedness
- READYOp
- Location of BRDHD All Hazard Plans and supporting plans such as EOPs.

Local Emergency Management and Emergency Operation Centers

According to County Emergency Operation Plans (in the Basic Plan, Command and Control), under KRS 39B.020, the County Judge Executive of each county and the Chief Executive of each city shall appoint an Emergency Management Director who has direct responsibility for the organization, administration, and operation of the local organization for disaster and emergency response.

BRDHD will coordinate with each of the eight (8) Emergency Management Directors in our district. If requested, BRDHD will send one staff member to report to each of the county Emergency Operation Centers to assist with coordination and collaboration during an emergency.

BRDHD Governing Body

As the official public health agency for its eight (8) member counties, the Barren River District Health Department is authorized to respond to community emergencies, and is obligated to plan for coordinated public health response.

Our agency is governed by the 27-member Barren River District Board of Health as an independent, quasi-governmental agency. The Kentucky Revised Statute establishing district health departments dictate that each county's Judge-Executive (chief elected official) serve on the District Board, as well as the Mayors of second-class cities. Within the Barren River District, only Bowling Green is a second class city. Other District Board members are appointed by the Secretary of the Cabinet of Health and Family Services from among membership of County Boards of Health. The number of members and representative composition for both the county and district boards of health are set by state statute.

Governance by elected officials is one reason that Kentucky's district health departments are labeled quasi-governmental. A second reason is that they are the agencies designated by the Kentucky Department for Public Health to monitor and enforce many state public health laws.

The Kentucky Department for Public Health also contracts with district and single-county health departments to provide a variety of public health services using state and federal grant funds. Because the state agency is responsible for compliance with grant

regulations, it maintains a significant level of control over service procedures, reporting, financial processes, etc.

Personnel policies and procedures are under the governance of the Kentucky Local Health Merit System. This system, managed by the Kentucky Department for Public Health, sets position classifications, salary schedules, and regulations. Policies above and beyond those of the Local Health Merit System are set by the District Board of Health.

Similarly, The District Board of Health determines any community-level public health policies that are above and beyond state regulations. Examples include Food Service Manager Training and endorsement of community non-smoking ordinances.

The eight BRDHD member counties operate under the direction of Matthew L. Hunt, the District Director. During a community crisis, Mr. Hunt would be the most logical Incident Commander for health department response. In the event of a multi-county emergency, the BRDHD would operate under an area command structure. County Center Coordinators or their designee would hold the position of Operations Section Chief for their county.

BRDHD Connections to Emergency Preparedness – Internal

Within the BRDHD, our Exchange team members are decision makers who will be very involved during an emergency situation. During most events this group would comprise the command staff.

The BRDHD would utilize the Kentucky Department for Public Health (DPH) as an advisor and partner for community emergencies. We would expect the DPH to provide technical assistance, lab resources, recommendations for successful response, and possibly additional manpower.

Kentucky and the BRDHD have a variety of agencies and regions that exist throughout its jurisdiction.

BRDHD Connections to Emergency Preparedness – External

Two major regions that the BRDHD interacts with are the Emergency Management regions and the Hospital Preparedness Program.

Kentucky has eleven (11) Emergency Management Regions. The BRDHD is in Area 3, which includes the eight counties we serve as well as Allen and Monroe Counties, which have independent health departments.

The Hospital Preparedness Program regions (formally known as Health Resources and Services Administration) were formed by the KY Department for Public Health in 2002. After hospital assessments were performed through the late summer and early fall of 2002, a decision was made to create planning coalitions across Kentucky. Fourteen (14) Hospital Preparedness Program (HPP) regions were initially focused on surge

capacity because of the SARS outbreak in Asia and Canada. Early program efforts and funding were focused on hospitals, which identified training, Personal Protective Equipment (PPE), isolation capability, pharmaceutical caches, triage and communications as priority needs.

In subsequent years, the HPP program expanded to include other key players in BT preparedness, and the program began to take on an "all-hazards" approach to planning. The 14 HPP regions added the health departments, Emergency Medical Services (EMS), Emergency Management (EMA), mental health, and in some cases the local coroner to the planning groups.

Our regional group decided to name our HPP program the Kentucky Healthcare Emergency Area 4 Response Team (HEART). The HEART has been an essential conduit for partnership development throughout the Kentucky Emergency Management Area 3 which includes Allen, Barren, Butler, Edmonson, Hart, Logan, Metcalfe, Monroe, Simpson and Warren Counties. Regular attendance at monthly meetings shows a strong commitment to developing functional working relationship amongst all participating organizations. Our commitment to our planning process has been very instrumental in the maturity of our regional response plan. Lastly, the HEART allows participating organizations to put a face with name, which seems simple in one respect, but extremely advantageous response plan be activated.

The group's regional plan was adopted in 2004, and is updated annually.

HEART members have helped in us developing a Regional Medical Reserve Corp (MRC). The MRC in our area will help provide medically trained manpower during an emergency. Members of the MRC are trained in the BRDHD's plans and protocols for an event.

BRDHD Responses to Significant Events

Below is a list of some of the past significant events that the staff of BRDHD has responded to:

Date	Type of Event	Description
August 21, 2017	Total Solar Eclipse	The moon passed between the earth and sun totally blocking the sun. Public Health in the western part of Kentucky prepared for heat related illnesses and accidents that might cause mass casualties.
December 2017	Hep A investigation	We had an elementary student test positive for Hep A. It was not clear if the child assisted in baking cupcakes for a class party. This case was during the time period that Kentucky declared a Hep A outbreak.
December 2017 and January 2018	Multiple Influenza outbreaks	We had several influenza outbreaks in 10 Rehab and Long Term Care Facilities.
April – November 2018	Tularemia Outbreak Butler County	KY Fish and Wildlife received a lab report from the UK Veterinary Diagnostic Lab on a dead rabbit that was sent from Butler County Hunting Club. The rabbit tested positive for Tularemia. It was discovered last weekend at a hunting trial for 60-80 dog owners to compete with their dogs at this event.
March 2020 - February 2022	COVID-19 Pandemic	
December 10-11, 2021	Tornado Outbreak	On the evening of December 10, 2022 around 9 PM, a front moved through the United States triggering 2 rounds of a multi-state tornado outbreak. Four of the BRDHD counties had tornado damage with Warren County getting hit by 3 tornadoes and losing 11 lives.
January 1-6, 2019	Search for missing person	On New Year's eve or Day, a nursing Student at Western Kentucky University from Monroe County went missing. She had been swept away by flood waters. BRDHD provided Incident Command Staff at the Monroe County EOC.

Date	Type of Event	Description